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**TRANSPARENCY AND ACCOUNTABILITY IN THE FUNDING OF
POLITICAL PARTIES AND ELECTION CAMPAIGNS**

*Amendments to the revised preliminary draft resolution submitted
within the statutory deadline by the delegations of Canada, France, India, Indonesia, Italy,
Japan, Morocco, Romania, Sweden, and Venezuela*

PREAMBLE

Preambular paragraph 1

Amend to read as follows:

(1) Considering that **protagonist**, representative and participatory democracies function largely within the political party system as essential expressions of the political will of the people,

(Venezuela)

Preambular paragraph 2

Amend to read as follows:

(2) Recognizing that political parties require appropriate funding to fulfil their core functions, both **before**, during and **between after** elections,

(Morocco)

Amend to read as follows:

(2) Recognizing that political parties and **political organizations** require appropriate funding **under constant supervision** to fulfil their core functions, both during and between elections,

(Venezuela)

Preambular paragraph 3

Amend to read as follows:

(3) Mindful that ~~it is to the benefit of the public, and to democracy as a whole, that in any democracy, political parties are~~ should be adequately funded within an agreed framework of accountability and transparency mechanisms,

(Morocco)

Amend to read as follows:

(3) *Mindful* that it is to the benefit of the ~~public~~ **people**, and to democracy as a whole, that political parties and political organisations are ~~adequately~~ funded within an agreed framework of accountability and transparency mechanisms **overseen by the State and the people in general**,

(Venezuela)

Preambular paragraph 4

Amend to read as follows:

(4) *Acknowledging* that in modern democracies, significant amounts of ~~money~~ **resources** are required to conduct competitive election campaigns so as to enable political parties **and political organizations** to communicate their policy proposals as broadly as possible,

(Venezuela)

Preambular paragraph 5

Amend to read as follows:

(5) *Also recognizing* that the funding of political parties **and political organizations** ~~through~~ ~~may comprise both public and private funding encompass both direct and indirect forms, such as free broadcasting time on television and radio, tax subsidies, use of public buildings and public election billboards and that~~ in order to mitigate the risks associated with the financing of political parties **and political organizations**, measures have been put in place in many countries to regulate spending on elections and ensure transparency and accountability in the funding of political parties generally,

(Venezuela)

Preambular paragraph 6

Delete the paragraph.

(Morocco)

Replace with the following paragraph:

(6) ~~Noting that in systems where there is limited public funding of political parties, the importance of private funding increases and vice versa, Considering that in the exercise of political sovereignty and national self-determination, it is important to ensure that parties and political organizations do not receive funding or financial contributions from foreign individuals or organizations,~~

(Venezuela)

Preambular paragraph 7

Amend to read as follows:

(7) *Also noting* that the concerns surrounding the private funding of political parties are often viewed as a question of political equality and can be divided into three main areas of concern: **namely, the** inadequate resources that result in political parties and candidates pursuing relationships with donors who expect certain gains should those parties come into power; some political parties being better resourced than others; and cases where campaign finances come from compromised sources that expect a legislative or other benefit,

(India)

Delete the existing preambular paragraph and replace it by a new paragraph to read as follows:

(7) ***Noting that the private financing of parties is subject to greater control by the electorate, that parties are encouraged to better manage their budgets, which brings them closer to the grass-roots, and that in order to maintain a higher level of funding, they must be more in touch with their supporters and more receptive to their values and opinions, thereby better representing their constituents; also noting that it is necessary to prevent the State from exercising any control over political parties and some form of democracy,***

(Venezuela)

Preambular paragraph 8

Amend to read as follows:

(8) *Recognizing* that the aspects of private funding that ~~need to be addressed concern~~ **must not be permitted** are the admissibility of anonymous donations, cash donations, donations by foreign natural and legal entities, foreign international organizations, non-governmental organizations (NGOs), State-owned enterprises and enterprises responding to a call to tender, **because if the private funding of political parties is not transparent, it could undermine the progress of protagonist democracies, where every vote has equal value and representatives are accountable to the people who elected them,**

(Venezuela)

New preambular paragraph 10

Add a new paragraph after preambular paragraph 10 to read as follows:

10bis) Convinced that raising public awareness of the funding of political parties enhances the functioning of democratic institutions and limits the negative impact of corruption,

(Romania)

Preambular paragraph 12

Amend to read as follows:

(12) *Considering* that political parties and election campaigns in all countries should aim **principally** to prevent and fight corruption,

(Morocco)

Amend to read as follows:

(12) *Considering that political parties and election campaigns in all countries should aim to prevent and fight corruption and foreign interference for political purposes, bearing in mind the principles of political sovereignty and national self-determination,*

(Venezuela)

Preambular paragraph 13

Amend to read as follows:

(13) *Recognizing that the State should provide reasonable support to political parties in a fair and objective manner in accordance with a set of agreed criteria in order to promote in several countries, the State provides political parties with reasonable support that is proportionate to their electoral weight and that such support can favour equal access to resources in accordance with the principle of political pluralism and as a counterweight to corruption by eliminating the need for undue reliance on private donors,*

(Italy)

Amend to read as follows:

(13) *Recognizing that the State should provide reasonable support to political parties must monitor the financing sources of political parties in a fair and objective manner in accordance with a set of agreed criteria in order to promote equal access to resources in accordance with the principle of political pluralism and as a counterweight to corruption and interference by external political interests by eliminating the need for undue reliance on private donors,*

(Venezuela)

Preambular paragraph 14

Amend to read as follows:

(14) *Noting that public funding does not necessarily reduce the need for private funding, but should be used to mitigate the negative effects of excessive reliance on the former latter and to support smaller political parties that may not have access to private sources of financing for their political campaigns, but whose contributions to political debate are essential to a healthy democracy,*

(India)

Delete the existing preambular paragraph and replace it by a new paragraph to read as follows:

(14) *Considering that public funding does not prevent influence peddling but reinforces the power of central bureaucracy of the political parties because it receives public funds and is responsible for administering them; however, as political parties are not organs of the State but private associations with public purposes, and therefore civil society institutions public funding should support their activities, while avoiding excessive dependence on the State,*

(Venezuela)

New preambular paragraph 14 bis

Add a new paragraph after preambular paragraph 14 to read as follows:

(14bis) ***Underscoring that political parties must make proper use of the public funding they receive without undermining public confidence, bearing in mind in particular that public funding comes from taxes paid by the public and other valuable financial sources, recognizing their own responsibilities and ensuring that they are organized and managed in a democratic and fair manner,***

(Japan)

Paragraph 15

Delete.

(Italy)

Paragraph16

Delete.

(Italy)

Preambular paragraph 16

Amend to read as follows:

(16) ***Reiterating that gender equality and the empowerment of women are crucial components of any democratic system and that access to public **and private** funding can help promote gender equality in politics,***

(Venezuela)

Preambular paragraph 17

Amend to read as follows:

(17) ***Recognizing that in many countries, measures such as bans or limits on private political contributions **in the exercise of political sovereignty and national self-determination**, expenditure limits for election campaigns, increased public funding of political parties and controls over political expenditure have been taken, and that it is important that political organizations, organizations for the protection of political rights, or natural persons, engage in political activities that enable them to receive donations or contributions from individuals or legal entities within the national territory,***

(Venezuela)

Preambular paragraph 18

Amend to read as follows:

(18) ***Noting that some States have enacted legislation ranging from requiring political parties to put in place financial controls, public disclosure of funding sources and an array of criminal, administrative or financial sanctions to ensure compliance with the law, **taking into account the principles of the sovereignty, territorial integrity and inviolability, self-determination of peoples, non-interference, impartiality, transparency and respect for rules and authority of each State,*****

(Venezuela)

Preambular paragraph 20

Amend to read as follows:

(20) *Noting that the reasons for regulating **and monitoring the sources** of funding of political parties include the need to promote the democratic principles of transparency and accountability, prevent corruption **and the interference of transnational interests**, enhance competition among a broad range of political parties **and political organizations**, accommodate a wide spectrum of political viewpoints, platforms and policies, and strengthen political parties and empower citizens and to the popular organizations to make informed decisions,*

(Venezuela)

Preambular paragraph 21

Amend to read as follows:

(21) *Convinced that corruption represents a serious threat to **the sound management of free elections**, the rule of law, democracy, human rights, equity and social justice,*

(Morocco)

Preambular paragraph 22

Amend to read as follows:

(22) *Recognizing that while mandatory disclosure of the funding of political parties contributes to greater transparency and gives the public an opportunity to understand what factors might inform the actions of a political party, ~~it might also discourage donors from funding political parties there is no evidence to support the argument that mandatory disclosure might discourage private donors from funding political campaigns, a theory that has been rejected by the leading international organizations that promote democratic and electoral reform,~~*

(Canada)

Amend to read as follows:

(22) *Recognizing that while mandatory disclosure of the funding of political parties contributes to greater transparency and gives the public an opportunity to understand what factors might inform the actions of a political party **and political organizations**, it might also discourage donors from funding political parties **and political organizations**,*

(Venezuela)

New preambular paragraph 22bis

Add a new paragraph after preambular paragraph 22 to read as follows:

22bis. *Convinced that transparency in political party funding and election campaigns is the best weapon against corruption,*

(Morocco)

Preambular paragraph 23

Amend to read as follows:

(23) *Mindful* that disclosure laws, regulations and guidelines on campaign and political party funding seek to limit the negative impact of anonymous, foreign or business sources of funds to political parties **and political organizations** as well as to ensure that all parties **and political organizations** have an equal opportunity to compete and that although these measures may prove difficult to enforce in some countries, they are, nevertheless, important in ensuring that citizens are able to hold their political parties **and political organizations** and elected representatives to account,

(Venezuela)

OPERATIVE PART

Operative paragraph 1

Amend to read as follows:

1. *Invites States to consider putting in place measures aimed at ensuring the independence of political parties so as to shield them from undue influence and avoiding corruption and excessive spending on election campaigns, **including the establishment of spending limits during election campaigns**;*

(Canada)

Amend to read as follows:

1. *Invites States to consider putting in place measures aimed at ensuring the independence of political parties, **enhancing transparency in funding candidates to elected public office and in political party funding** so as to shield them from undue influence and avoiding corruption and excessive spending on election campaigns;*

(France)

Amend to read as follows:

1. *Invites States to consider putting in place measures aimed at ensuring the independence of political parties, **including severe sanctions such as suspension of civil rights**, so as to shield them from undue influence and avoiding corruption and excessive spending on election campaigns;*

(Japan)

Amend to read as follows:

1. *Invites States to consider putting in place measures aimed at ensuring the independence of political parties so as to shield them from undue **external** influence and avoiding corruption and excessive spending on election campaigns, **and protection in the exercise of political freedom and national self-determination from any foreign interference through financial support or financial contributions, which may be used to undermine the stability and functioning of legally constituted democratic institutions**;*

(Venezuela)

New operative paragraph 1bis

Add a new paragraph after operative paragraph 1 to read as follows:

- 1bis.** *Invites IPU Member Parliaments to pass laws and adopt codes of conduct that guarantee a certain degree of transparency and fairness in political party funding;*

(Morocco)

Operative operative paragraph 2

Amend to read as follows:

2. *Recommends that the call for reducing spending on elections and election campaigns must also take into account low levels of income, literacy, access to information and technology and as well as vast distances between urban and rural areas in some countries, which would make such a reduction difficult;*

(Morocco)

Operative operative paragraph 3

Amend to read as follows:

3. *Considers that the funding of political parties and political organizations should aim to give a voice to the people in the political and democratic process by encouraging a diversity of opinions and political perspectives, promoting a level playing field between large, well-funded political parties and political organizations and those less endowed with financial means and generally encouraging meaningful participation in the political process by all actors, irrespective of their financial means and access to resources;*

(Venezuela)

New operative paragraph 3bis

Add a new paragraph after operative paragraph 3 to read as follows:

- 3bis.** *Recommends that parliaments put in place systems for political party funding that promote equal access by men and women to elected office;*

(France)

Operative paragraph 4

Amend to read as follows:

4. *Is convinced that raising awareness of public disclosure of the funding of political parties enhances the functioning of democratic institutions and limits the negative impact of corruption;*

(Indonesia)

Revised and moved to preambular paragraph 10bis.

(Romania)

Amend to read as follows:

4. *Is convinced that raising public awareness about the monitoring and control that should be given to financing of political parties and political organizations the funding of political parties enhances the functioning of democratic institutions and limits the negative impact of corruption;*

(Venezuela)

Operative paragraph 5

Amend to read as follows:

5. *Recognizes the difficulty of setting universal accountability mechanisms for the funding of political parties due to different democratic and constitutional systems and political parties; encourages nevertheless, Member Parliaments, through the IPU, to continue to ensure accountability and transparency in keeping with the prevailing realities in different countries while drawing upon the basic principles established in international instruments such as **the United Nations Convention against Corruption, the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights;***

(Indonesia)

Amend to read as follows:

5. *Recognizes the difficulty of setting universal accountability mechanisms for the funding of political parties due to different democratic and constitutional systems and political parties; encourages nevertheless, Member Parliaments, through the IPU, to continue to ensure accountability and transparency in keeping with the prevailing realities in different countries while drawing upon the basic principles established in international instruments such as the Universal Declaration of Human Rights, ~~and the~~ International Covenant on Civil and Political Rights, ~~and the~~ **United Nations Convention against Corruption;***

(Romania)

Amend to read as follows:

5. *Recognizes ~~the difficulty the necessity~~ of setting universal accountability mechanisms for the funding of political **parties and political organizations for the purpose of regulating and monitoring the origin, use and destination of the funds used to finance election campaigns of political organizations,** due to different democratic and constitutional systems and political parties; encourages nevertheless, Member Parliaments, through the IPU, to continue to ensure accountability and transparency in keeping with the prevailing realities in different countries while drawing upon the basic principles established in international instruments such as the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights; without undermining the principles of non-interference in internal affairs;*

(Venezuela)

New operative paragraph 5bis

Add a new paragraph after operative paragraph 5 to read as follows:

- 5bis.** *Recommends that parliaments establish rules on making public party and campaign finances, which should be audited by independent authorities;*

(France)

New operative paragraph 5bis

Add a new paragraph after operative paragraph 5 to read as follows:

- 5 bis.** *Recommends that IPU Member Parliaments adopt more effective measures to control political party and campaign expenses, notably by reviewing and reforming election codes;*

(Morocco)

Operative paragraphe 6

Amend to read as follows:

- 6.** *Recommends that parliaments, as institutions tasked with overseeing government action, civil society organizations and the media serve as watchdogs to educate citizens about the funding of political parties and continuously monitor the exercise of power in order to build a culture of transparency and responsibility in political life; build a culture of transparency and responsibility in the funding of political life;*

(Morocco)

Amend to read as follows:

- 6.** *Recommends that parliaments, as institutions tasked with overseeing government action, civil society organizations and the media serve as watchdogs, to educate citizens about the funding of political parties and continuously monitor the exercise of power in order to build a culture of transparency and responsibility in political life;*

(Romania)

Amend to read as follows:

- 6.** *Recommends that parliaments, as institutions tasked with overseeing government action, ~~civil society~~ **popular** organizations and the media serve as watchdogs **and promoters** to educate citizens about the funding of political parties **and political organizations**, continuously monitoring the exercise of power in order to build a culture of transparency and responsibility in political life;*

(Venezuela)

Operative paragraphe 7

Amend to read as follows:

- 7.** *Encourages political parties to be part of the solution **by establishing a code of ethics** and become~~ing~~ agents of change in a transparent and accountable manner;*

(Sweden)

Operative paragraph 8

Amend to read as follows:

8. *Recommends the use of self-regulatory mechanisms, including internal codes of conduct and integrity for political parties **and members of parliament;***
(Indonesia)

Amend to read as follows:

8. *Recommends the use of self-regulatory mechanisms, including internal codes of conduct and integrity for political parties **in order to regulate and monitor the origin, use and destination of the funds used to finance the election campaigns of political organizations;***

(Venezuela)

New operative paragraphs 8bis and 8ter

Add two new paragraphs to read as follows:

- 8bis. *Also recommends that party statutes and practice include financial measures to promote gender equality and a level playing field for all candidates, men and women;*
- 8ter. *Invites parliaments to examine the possibility of adopting or reviewing political party financing legislation so as to facilitate women's access to resources through measures such as tax breaks, provisions for campaign expenses and guidelines on the use of public funds;*

(Romania)

Operative paragraph 9

Amend to read as follows:

9. *Invites IPU Member Parliaments to consider putting in place measures ~~to limit, prohibit or regulate funding by inter alia NGOs, corporate bodies and foreign sources so as to ensure that they do not exert undue influence on political outcomes in order to limit, prohibit or regulate funding from foreign sources, with the exception of international assistance programmes aimed at strengthening democracy in the State concerned and accepted by the latter;~~*

(France)

Amend to read as follows:

9. *Invites IPU Member Parliaments to consider putting in place examine the possibility of introducing measures to limit, prohibit or regulate aimed at governing funding by inter alia NGOs, corporate bodies legal entities and foreign sources so as to ensure that they do not exert undue influence on political outcomes guarantee complete transparency;*

(Italy)

Amend to read as follows:

9. *Invites IPU Member Parliaments to consider putting in place measures to limit, prohibit or regulate funding by inter alia NGOs, corporate bodies and foreign sources so as to ensure that they do not exert undue influence on political outcomes **but notes, however, that NGOs and foreign aid play an important role in developing democratic processes and, therefore, should not be considered as part of party politics;***

(Sweden)

New operative paragraph 9bis

Add a new paragraph after operative paragraph 9 to read as follows:

- 9bis. ***Recommends that IPU Member Parliaments promote democracy by redoubling their efforts to combat corruption and the proliferation of illicit funds;***

(Morocco)

Add a new paragraph after operative paragraph 9 to read as follows:

- 9bis. ***Invites IPU Member Parliaments to support the specialization of the judiciary and all relevant law enforcement agencies in the fight against illegal funding of political parties and election campaigns;***

(Romania)

Operative paragraph 10

Amend to read as follows:

10. *Recommends that **parliaments**, governments and political parties ensure that **legislation and** mechanisms are put in place that require political parties and candidates to establish internal and financial controls with a view to greater financial accountability;*

(Romania)

Amend to read as follows:

10. *Recommends that governments and political parties ensure that mechanisms are put in place that require political parties, **political organizations** and candidates to establish internal and financial controls with a view to greater financial accountability;*

(Venezuela)

Operative paragraph 11

Amend to read as follows:

11. *Encourages IPU Member Parliaments to adopt, in their legislative frameworks, anti-corruption regulations regarding the funding of political parties, **political organizations** and election campaigns, in cases where specific laws, procedures or systems that provide for the regulation of the funding of political parties **and political organizations** do not already exist;*

(Venezuela)

New operative paragraph 11bis

Add a new paragraph after operative paragraph 11 to read as follows:

- 11bis.** *Calls for further steps towards the wider ratification of the United Nations Convention against Corruption, invites parliaments to promote its implementation, including vis-à-vis transparency in the funding of candidatures for elected public office and of political parties, and encourages parliaments to actively support the Convention's review mechanism;*

(Romania)

Operative paragraph 12

Amend to read as follows:

- 12.** *Calls upon the IPU to develop a technical assistance and training programme for political parties and political organizations on financial accounting systems and codes of conduct for political parties and political organizations;*

(Venezuela)

New operative paragraph 12bis

Add a new paragraph after operative paragraph 12 to read as follows:

- 12bis.** *Calls upon the governments of IPU Member Parliaments to strengthen their bilateral and multilateral cooperation and sign cooperation agreements that limit the influence of transnational organized corruption networks;*

(Morocco)

New operative paragraphs 12 bis and 12 ter

Add two new paragraphs after operative paragraph 12 to read as follows:

- 12bis.** *Encourages governments to combat corruption by recognizing the importance of establishing a high level of State funding of political parties to finance election campaigns and the day-to-day running of parties at the national, regional and local levels, which will also help increase women's representation at all political levels;*

(Sweden)

- 12ter.** *Calls upon parliaments, in the fight against corruption, to pay adequate salaries to elected parliamentarians and to pass effective anti-bribery legislation, covering inter alia personal gifts in the case of civil servants;*

(Sweden)